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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 2660

E.O. 11652: GDS

TAGS: MCAP, NATO

SUBJECT: DPC MINISTERIAL INTERVENTIONS AND COMMUNIQUE

SUMMARY. THIS MESSAGE PROVIDES AN OUTLINE OF USNATO MISSION'S SUGGESTIONS FOR SECDEF USE AT DPC MINISTERIAL JUNE 14. ACTION REQUESTED: WASHINGTON GUIDANCE SO THAT PREPARATORY WORK HERE TO FACILITATE ACCOMPLISHMENT OF US OBJECTIVES AT DPC MAY GO FORWARD. END SUMMARY.

I. PROCEDURAL MATTERS

A. IN VIEW OF THE SUCCESS OF THE NEW FORMAT FOR THE DPC ADOPTED AT US INITIATIVE IN DECEMBER, MISSION PRESUMES THAT SECDEF WOULD PREFER A SIMILAR FORMAT FOR JUNE DPC. THIS INVOLVES A RESTRICTED SESSION AT WHICH SECRETARY SCHELESINGER PRESENTS VIEWS ON ONE OR A LIMITED NUMBER OF MAJOR ISSUES, FOLLOWED BY UNSTRUCTURED DISCUSSION AMONG THE MINISTERS. MISSION CONSIDERS THE SUBJECT OF NATO-WARSAW PACT CONVENTIONAL BALANCE AS ONE POSSIBLE TOPIC FOR THE SECDEF PRESENTATION IN VIEW OF RECENT RELEASE OF MC-161/74 AS WELL AS OF THE STUDY UNDERWAY
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IN THE MILITARY COMMITTEE ON THE CONVENTIONAL BALANCE. ANOTHER POSSIBLE TOPIC WOULD BE US REINFORCEMENT PLANS AND PROBLEMS, IN WHICH THE ENTIRE AREA OF UNSETTLED MATTERS RELATING TO ADEQUATE FACILITIES FOR US REINFORCEMENT IN EUROPE COULD BE PRESENTED.

A THRID POSSIBLE TOPIC -- ONE WHICH NON-NPG MINISTERS WILL WANT TO HEAR ABOUT -- IS STRATEGIC RETARGETING. IT WOULD BE HELPFUL TO USNATO MISSION TO HAVE EARLY NOTIFICATION OF SUBJECT MATERS WHICH SECDEF WILL ADDRESS IN RESTRICTED SESSION.

B. US MISSION AREES WITH SECDEF THAT MINISTERS' DISCUSSIONS THROUGHOUT THE MEETING SHOULD FOCUS ON MAJOR MATTERS, HOWEVER, ACCOMPLISHMENT OF MAJOR U.S. GOALS CAN HINGE ON SUCCESS INACCOMPLISHMENT OF A SERIES OF SPECIFIC SUBORDINATE OBJECTIVES. CONSEQUENTLY, IT IS USEFUL TO SUBMIT A WRITTEN STATEMENT EXPRESSING SECDEF'S VIEWS ON A NUMBER OF QUESTIONS PARTICULARLY WHICH WILL BE FACED HERE DURING THE NEXT SIX-MONTH PERIOD. THIS WRITTEN STATEMENT SHOULD BE AVAILABLE FOR DISTRIBUTION TO OTHER MINISTERS BY NOON JUNE 13. SUCH A STATEMENT HELPS THE MISSION IN PURSUING US GOALS IN THE INTERVAL BETWEEN MINISTERIAL MEETINGS.

C. AT THE CLOSE OF THE DPC MEETING, THE SECRETARY GENERAL SUMS UP THE SENSE OF THE MEETING AND THE MINISTERS ADOPT A COMMUNIQUE. THESE CONSTITUTE THE MOST AUTHORITATIVE RECORD OF DECISIONS REACHED BY THE MINISTERS. DRAFTS OF BOTH ARE PREPARED IN ADVANCE OF THE MEETING, AND IT IS IMPORTANT TO INCLUDE IN THESE DRAFTS WHAT THE UNITED STATES WANTS THEM TO CONTAIN ON IMPORTANT ISSUES. EARLY WASHINGTON GUIDANCE ON THE CONTENTS OF THESE TWO DOCUMENTS WOULD PLACE US IN A FAVORABLE POSITION TO ASSURE A SUCCESSFUL OUTCOME OF THE DPC.

II. SUBSTANTIVE MATTERS FOR WRITTEN INTERVENTION

A. PROBLEM OF ACHIEVING ADEQUATE CONVENTIONAL CAPABILITY.

1. "TEETH-TO-TAIL" RATIO. ALL COUNTRIES SHOULD SEEK TO CONVERT HEADQUARTERS AND NON-ESSENTIAL SUPPORT RESOURCES INTO ADDITIONAL COMBAT CAPABILITIES WITH NATIONAL REPORTS PRIOR TO NEXT MINISTERIAL.

2. BASIC ISSUES. EFFORTS TO MEET TARGETS ENDORSED BY MINISTERS IN DECEMBER 1973 IN AREAS OF ANTI-TANK, AIRCRAFT
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SHELTER AND WAR STOCK IMPROVEMENTS SHOULD BE RE-AFFIRMED AND SUPPORTED BY ALL COUNTRIES.

3. ELECTRONIC WARFARE AND MOBILE AIR DEFENSE. SHOULD BE ADDED TO AREAS FOR SPECIAL PRIORITY IN LIGHT OF MIDDLE EAST WAR ANALYSES. MORE THAN 2,000 NATO TACTICAL AIRCRAFT HAVE NO EW EQUIPMENT WHATSOEVER. DETAILED ANALYSIS AND RECOMMENDATIONS ARE NEEDED.

4. HEADQUARTERS ALLIED AIR FORCES CENTRAL EUROPE. NATIONS SHOULD SUPPORT THE IMMEDIATE ESTABLISHMENT OF AN EFFECTIVE HEADQUARTERS AT RAMSTEIN.

B. PROBLEM OF PROVIDING EFFECTIVE REINFORCEMENT. THIS COULD BE A MAJOR US INTERENTION AS A COORDINATED PACKAGE.

1. REINFORCEMENT AIRCRAFT, US AGREES TO EARMARK MORE AIRCRAFT ON CONDITION NATO ACCELERATES COLLOCATED BASES AND INFRASTRUCTURE FUNDING OF SHELTERS.

2. AIRBASES FOR TRANSPORT AIRCRAFT. DESIGNATION AND EQUIPPING OF AIRBASES FOR RECEIVING TRANSPORT AIRCRAFT SHOULD BEGIN IMMEDIATELY.

3. WARTIME LOC. EXPEDITE ARRANGEMENTS FOR MOBILIZATION OF ALLIED CIVILIAN CAPABILITIES TO PROVIDE A WARTIME LOC THROUGH THE BENELUX COUNTRIES.

4. ARRANGEMENTS FOR USE OF CIVILIAN AIRCRAFT AND SHIPS. NATO SHOULD ACCELERATE ARRANGEMENTS FOR MOBILIZATION OF CIVILIAN CAPABILITY.

5. RESERVE FORCES. DPC SHOULD STUDY THE PRESENT UTILIZATION OF RESERVE FORCES AND MAKE RECOMMENDATIONS TO NATIONS FOR MAJOR IMPROVEMENTS.

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C O N F I D E N T I A L SECTION 2 OF 2 USNATO 2660

C. FORCE GOALS. MINISTERS SHOULD REQUEST A "BALANCE SHEET" REPORT AT THE FALL MINISTERIAL MEETING, HIGHLIGHTING NATIONAL DECISIONS IMPLEMENTING THE FORCE GOALS THAT WERE ESTABLISHED THIS SPRING. MINISTERS SHOULD CALL FOR IMPROVED MINISTERIAL GUIDANCE TO BE APPROVED AT THE FALL MEETING. THE NEW GUIDANCE SHOULD CONTAIN "ACTION PRODUCING" LANGUAGE THAT CALLS FOR MORE SPECIFIC PRIORITIES AND SPECIFIES THE BUDGETARY "REALISTIC

CHALLENGE" WHICH MILITARY AUTHORITIES SHOULD USE IN PREPARING FORCE PROPOSALS.

D. RATIONALIZATION/SPECIALIZATION. ADDITIONAL COMMITMENT IS NECESSARY AT THE POLITICAL LEVEL. IF POSSIBLE, MINISTERS SHOULD ENDORSE SOME SPECIFIC AREAS FOR INCLUSION FOR RATIONALIZATION, SUCH AS: THE WARTIME LOC, OPERATION OF NIKE SITES, COMMUNICATIONS CONSOLIDATION, HIGHLY SPECIALIZED AIRCRAFT, AND TRAINING.

E. THE NATO FORCE COMMITMENT AND ALERT SYSTEM. THE PRESENT SYSTEM SHOULD BE SIMPLIFIED. IT HINDERS MNC'S EFFORTS TO UPGRADE READINESS IN A TIMELY, COORDINATED WAY; IT ALSO CONFRONTS THE DPC NATIONS WITH EXCESS DETAILS, TAKING VALUABLE TIME AWAY FROM CONFIDENTIAL

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SUBSTANTIVE MEANINGFUL CONSULTATIONS AND DECISION-MAKING. ALSO, NATIONS (INCLUDING THE US) SHOULD REDUCE THE NUMBER OF STRINGS THEY HOLD ON THEIR NATIONAL FORCES SO THAT PLANNING CAN BE MORE REALISTIC. THIS ITEM SHOULD BE RAISED ONLY IF THE US IS PREPARED TO FOLLOW SUIT.

F. PROBLEM OF NATO ARMAMENTS STANDARDIZATION. TOUGH QUESTIONS CONCERN FUNDING, MANAGEMENT AND SHARING OF PRODUCTION IN ORDER TO EXPAND COOPERATION: WHY STANDARDIZATION IS GOOD (FACTS AND FIGURES ON PROCUREMENT); WHY STANDARDIZATION BENEFITS EUROPE (TRANSFER OF TECHNOLOGY, ETC.); HOW TO INSURE THAT OUTCOME OF STANDARDIZATION IS EQUITABLE; HOW THE US WILL PARTICIPATE. MINISTERS COULD COMMISSION THE ASSISTANT SECRETARY GENERAL FOR DEFENSE SUPPORT TO SUBMIT A PLAN FOR ALLOTMENT OF DEVELOPMENT AND PRODUCTION AMONG NATO COUNTRIES THAT NATO COULD ADOPT AS A BINDING PROCEDURE. MINISTERS COULD ALSO ENDORSE SPECIFIC STANDARDIZATION EFFORTS OUTLINED IN SPRING REPORT 1974 INCLUDING AWACS, F-104 REPLACEMENT, ELECTRONIC WARFARE, AND RIFLE AMMUNITION. IN ADDITION, THE FOLLOWING COULD BE ADDED:

1. AIR-TO -AIR MISSILES. NAFAG SUB-GROUP 13 HAS BEEN ESTABLISHED TO LOOK INTO "HARMONIZATION OF LONG TERM CONCEPTS FOR AIR-TO -AIR MISSILES FOR THE 1980'S ." TO ACHIEVE COOPERATION THIS TIME, A POLITICAL COMMITMENT TO COOPERATION IS REQUIRED IN LIEU OF JUST TALKING ABOUT IT.

2. STANDARDIZED TANK ARMAMENT AND COMPONENTS. THE ULTIMATE OBJECTIVE IS A STANDARD OR COMMON NATO TANK. HOWEVER, THIS GOALS HAS PROVEN TOO DIFFICULT THUS FAR. IT APPEARS THAT COOPERATION (OR COLLABORATIVE PROCUREMENT) ON A STANDARD TANK GUN MAY BE FEASIBLE THOUGH. CONTINUED PRESSURE IS NEEDED TO TURN AN AGREEMENT TO TEST INTO AN AGREEMENT TO STANDARDIZE THE WINNER.

G. PROBLEM OF NATO COMMUNICATIONS.

1. SPEED-UP OF NICS. A MOST SERIOUS SLIPPAGE IS OCCURRING

IN IMPLEMENTATION OF THE TELEGRAPH AUTOMATIC RELAY EQUIPMENT (TARE) PROJECT. COMPLETION OF THIS PROJECT MAY SLIP UNTIL EARLY 1980, MORE THAN TWO YEARS AFTER OTHER PROJECTS BECOME OPERATIONAL. THE NATO MILITARY AUTHORITIES HAVE STATED REPEATEDLY THE NEED TO REDUCE UNACCEPTABLE TIME LAGS ASSOCIATED
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WITH THE CURRENT EQUIPMENT USED FOR TRANSMISSION OF RECORD TRAFFIC. MINISTERS SHOULD ENDORSE ALL NECESSARY STEPS TO COMPRESS THE IMPLEMENTATION SCHEDULE OF THE TARES SO THAT THIS CRITICALLY NEEDED EQUIPMENT WILL BECOME AVAILABLE IN THE 1977-78 TIME PERIOD.

2. TACTICAL COMMUNICATIONS. NATO AUTHORITIES HAVE RECOGNIZED FOR YEARS THE NEED FOR STANDARDIZATION AND INTEROPERABILITY OF NATIONAL TACTICAL COMMUNICATIONS SYSTEMS SO THAT COMBAT UNITS FIGHTING TOGETHER CAN COMMUNICATE WITH EACH OTHER. PROGRESS IN THIS REGARD HAS BEEN DISAPPOINTINGLY SLOW. THE PROBABLY DATE FOR INTEROPERABILITY HAS SLIPPED PROGRESSIVELY FROM 1975 TO 2000. THE ALLIES NEED NOW TO DEMONSTRATE THE COLLECTIVE WILL TO MAKE THIS EFFORT SUCCEED. NATO SHOULD CALL A HALT TO NATIONAL PROGRAMS TO REPLACE EXISTING COMMUNICATIONS SYSTEMS WITH OTHER WHICH WILL NOT PROVIDE THE NECESSARY INTEROPERABILITY, AND EXERT MUTUAL EFFORTS TO ATTAIN THAT GOALS IN THE NEXT GENERATION OF

TACTICAL COMMUNICATIONS SYSTEMS, PULLING THE DATE FOR ACHIEVING NECESSARY INTEROPERABILITY BACK TO 1980 OR 1985.

H. NATO INTELLIGENCE. AT THE DECEMBER MINISTERIALS, SECRETARY SCHLESINGER PROMISED TO ENHANCE THE FLOW OF INTELLIGENCE TO NATO. PROGRESS HAS BEEN MADE IN THIS REGARD, STARTING WITH THE DRAFTING EXERCISE OF MC 161. WE PROVIDED MORE STRATEGIC INTELLIGENCE, MUCH OF WHICH WAS BASED ON COLLECTION METHODS PREVIOUSLY NOT DISCUSSED WITH THE ALLIES. CONCERNING CURRENT INTELLIGENCE, WE HAVE MADE PROGRESS TOWARD USING THE AGREED PROCEDURES SET FORTH IN CM(71), THE BASIC NATO DOCUMENT ON EXCHANGE OF INTELLIGENCE AND OTHER INFORMATION WITHIN THE ALLIANCE. IN ADDITION TO PROCEDURAL QUESTIONS OF FORMAT, ADDRESSEES, AND USE OF THE NATO -WIDE COMMUNICATIONS SYSTEM, WE HAVE CONCENTRATED MORE ON POLITICO/MILITARY ASSESSMENTS AND NOW PROVIDE NATO WITH A GREAT DEAL OF EVALUATED INFORMATION. SECDEF SHOULD MAKE REFERENCE TO THIS PROGRESS AND ASK OTHER NATIONS TO ENHANCE THEIR FLOW OF INTELLIGENCE AS WELL.

I. INFRASTRUCTURE PROGRAM 1975-79. ENCOURAGE A COST CEILING WELL ABOVE THE PRESENT LOWEST COMMON DENOMINATOR OF IAU 400 MILLION UP TO A LEVEL MORE COMMENSURATE WITH THE MINIMUM
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MILITARY REQUIREMENT OF IAU 600 MILLION. THIS MAY REQUIRE
EXTRAORDINARY EFFORT WITH THE UK TO INCREASE THEIR MAXIMUM
OF IAU 300 MILLION OR WITH OTHER NATIONS TO MAKE UP THE UK
DEFICIT. RUMSFELD

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